

Advising the Congress on Medicare issues

## Overview of the PPS for inpatient psychiatric facility care

Dana Kelley October 3, 2008

MECIPAC

## How common are severe mental disorders in the Medicare population?

- Overall, estimated 9 percent of all beneficiaries have a severe mental disorder
- 37 percent of beneficiaries under age 65 have a severe mental disorder
- Presence of mental illness and/or substance abuse:
  - compromises treatment for general health conditions
  - increases the use and cost of general health care
  - is a major risk factor for adverse behaviors such as smoking



#### Medicare's inpatient psychiatric benefit

Beneficiaries with mental illnesses or substance abuse issues who are considered a risk to themselves or others may be treated in IPFs.

- Deductible = \$1,024 in 2008; copayment = \$256 per day for days 61–90
- Covered for 90 days of care per illness with a 60day lifetime reserve
- Lifetime limit of 190 days in freestanding psychiatric hospitals
- Scatter beds



### Inpatient psychiatric facilities

- Covered services include:
  - supervision and behavioral management
  - drug therapy
  - Individual, group, and family therapy
  - psychosocial rehabilitation
  - illness management training
  - electroconvulsive therapy (ECT)
- About 30% of revenues from Medicare
- \$4.0 billion Medicare spending in 2006

### Inpatient psychiatric facilities, 2000-2007

Type of IPFs	2000	2007	Average annual change 2000-2004	Average annual change 2005-2007
All IPFs	1,982	1,822	-1.9%	-0.6%
Urban	1,529	1,365	-2.4	-1.0
Rural	453	456	-0.4	0.3
Freestanding hospitals Hospital-based units	524	486	-2.9	1.0
PPS hospital units	1,458	1,266	-1.8	-1.4
CAH units	0	70	n/a	2.2
Nonprofit	1,111	1,023	-1.6	-1.2
For profit	391	311	-5.0	-3.8
Government	480	488	-0.4	2.9

MEC PAC Source: MedPAC analysis of Provider of Service files from CMS.

#### Medicare's IPF PPS

- Implemented in January 2005
- Pays for the per diem costs associated with furnishing covered inpatient psychiatric services
- Per diem payment rate
  - RY 2009 per diem base rate = \$638
  - Covers routine operating, ancillary & capital costs
  - Adjusted for patient and facility characteristics
- Add-on payment for each ECT treatment (\$275 in RY 2009)



### IPF PPS: Patient adjustments

- Diagnosis—Patients assigned to one of 15 psychiatric DRGs
- Age—In general, payment increases with increasing age over 45
- Comorbidities—recognizes the increased costs associated with 17 secondary patient conditions (e.g., renal failure and diabetes)
- Length of stay—Per diem payments decrease as patient length of stay increases



### IPF PPS: Facility adjustments

- Wage index
- Teaching
- Cost of living (AK and HI)
- Rural location—IPFs in rural areas are paid 17% more than urban IPFs
- Emergency department—IPFs with qualifying EDs are paid 12% more for their patients' first day of stay

#### **IPF PPS: Cost outliers**

- Outlier pool = 2 percent of total payments
- Outlier threshold = \$6,113 in RY 2008
- For cases with costs greater than the total per case payment plus the threshold, Medicare covers:
  - 80 percent of costs for days 1–9
  - 60 percent of costs for days 10+



#### Utilization and spending, 2002 and 2006

	2002	2006	Avg % change 2002-2006
	2002	2000	2002-2000
Cases	464,772	473,488	0.5%
Cases per 1,000 FFS beneficiary	13.9	13.6	-0.5
Spending per FFS beneficiary	\$94.7	\$108.8	3.5
Payment per case	\$6,822	\$7,984	4.0
Length of stay	12.0	11.8	-0.4
Unique beneficiaries	299,903	312,329	1.0



## IPF discharges vary by state

	2006 IPF	IPF discharges per
State	discharges	1,000 FFS beneficiaries
Top 5		
Louisiana	15,050	28.4
Massachusetts	20,897	25.4
Mississippi	11,127	25.2
Rhode Island	2,720	23.3
Tennessee	17,184	21.4
Bottom 5		
Oregon	2,320	6.1
Alaska	300	5.7
Wyoming	363	5.2
Montana	450	3.2
. Hawaii	258	1.6



#### Most common types of cases in IPFs, 2006

DRG	Description	Discharges	Percentage
430	Psychosis	345,601	73.0%
12	Degenerative nervous system disorders	36,741	7.8
429	Organic disturbances & mental retardation	29,972	6.3
426	Depressive neurosis	16,268	3.4
523	Alcohol/drug use without rehabilitation	11,824	2.5
521	Alcohol/drug use with comorbid conditions	10,598	2.2
	Total	473,488	100.0



# Change in the types of cases treated in IPFs, 2002-2006

DRG	Description	2002 Discharges	2006 Discharges	Change
12	Degenerative nervous system disorders	25,122	36,741	46.3%
521	Alcohol/drug use with comorbid conditions	7,353	10,598	44.1
429	Organic disturbances & mental retardation	40,169	29,972	<b>–</b> 25.4
424	Procedure with principal diagnosis of mental illness	1,241	817	-34.2
425	Acute adjustment reaction	5,315	3,450	<b>–</b> 35.1
	Total	464,772	473,488	1.9



### IPF discharges by age, 2002-2006

	Share of total	Share of total	Percent change
Race	2002	2006	2002-2006
<45	32.3%	30.1%	-5.1%
45-64	28.8	33.9	19.8
65-79	22.9	21.2	-5.7
80+	16.0	14.8	-5.4
Total discharges	100.0	100.0	1.9



## IPF discharges by beneficiary race

	Share of total	Share of total	Percent change
Race	2002	2006	2002-2006
White	78.1%	77.0%	0.5%
African American	16.7	17.7	8.0
Hispanic	2.2	2.4	10.4
Asian American	0.6	0.8	34.7
Native American	0.4	0.6	45.7
Other	1.7	1.2	-26.0
Unknown	0.3	0.3	-5.6
Total discharges	100.0	100.0	1.9



# Medicare-covered length of stay, 2002 and 2006

	Mean	Mean	
	covered days	covered days	Percent
Types of IPFs	2002	2006	change
All	12.0	11.8	-1.4%
All	12.0	11.0	-1.4 <i>/</i> 0
Urban	12.1	12.0	-1.4
Rural	11.1	11.0	-1.0
Freestanding hospitals	14.2	14.1	-0.8
Hospital-based units			
PPS hospital units	11.3	11.0	<b>–</b> 2.7
CAH units	n/a	11.2	n/a
Nonprofit	11.2	10.9	-2.3
For profit	11.8	11.6	-1.2
Government	14.5	14.5	-0.3



## Share of discharges by type of IPF, 2002-2006

Type of IPFs	2002	2006
Urban	84.9%	84.1%
Rural	15.0	15.9
Freestanding hospitals Hospital-based units	23.9	26.6
PPS hospital units	76.1	71.5
CAH units	0.0	1.9
Nonprofit	59.2	57.8
For profit	20.0	20.9
Government	20.8	21.2



### IPF policy issues

- Adequacy of payment
  - Access to care
  - Quality of care
  - Provider access to capital
  - Provider costs and margins
- Accuracy of payment
- Use of scatter beds